February 18, 2021

The Honorable Merrick Garland, Attorney General-Designate Chambers of the Honorable Merrick Garland E. Barrett Prettyman U.S. Courthouse 333 Constitution Ave. NW Washington, DC 20001

Dear Judge Garland,

We write to urge you to commit publicly to establishing within the Department of Justice, immediately upon your confirmation, an independent task force to investigate any potential federal criminal or civil violations that may have been committed by former President Trump, members of his administration, or his campaign, business, or other associates.

For at least the past five years, Donald Trump, and his aides and associates, have engaged in a flurry of unethical, unconstitutional, and often criminal activity, culminating on January 6, 2021, with the seditious insurrection on the United States Capitol incited and encouraged by former President Trump and his allies. If we are to begin the process of restoring the integrity of the Department of Justice and the rule of law to our nation, it is essential that the Department thoroughly investigate these actions and, where warranted and appropriate, hold accountable those who have violated the nation's laws.

These potential offenses fall into several categories:

1. Offenses related to former President Trump's efforts to overturn the results of the 2020 election. Before November 3, then-President Trump and key aides engaged in conduct intended to sabotage a free and fair election, including by soliciting unlawful assistance in his reelection campaign from the President of the Ukraine in exchange for military aid, by sabotaging the U.S. Postal Service, and other means. Afterwards, they undertook to block the transition of presidential power and attempted to prevent tabulation of ballots and cause state legislatures to appoint slates of electors contrary to the will of the voters.

On January 2, 2021, then-President Trump and aides engaged in a recorded phone call in which they <u>pressured</u> Georgia's Secretary of State Brad Raffensperger to "find 11,780 votes" to overturn the presidential election outcome in that state. (Two Members of Congress have already <u>sent a criminal referral</u> to the FBI regarding that phone call.) Since overturning Georgia's election results alone would not yield an Electoral College majority for Trump, it is almost certain that he made or attempted similar conversations with election officials in other states.

This misconduct may constitute <u>bribery</u> or attempted <u>bribery</u>, <u>conspiracy</u> to <u>defraud</u> the <u>United States</u> by <u>obstructing the lawful function of a federal agency</u> or by inducing officials to <u>willfully fail or refuse to tabulate, count, and report votes</u> or <u>deprive or defraud the residents of a State of a fair and impartially conducted</u> <u>election process, unlawful use of official authority or influence for the purpose of interfering with or affecting the result of an election, <u>coercion of federal employee</u> <u>political activity</u>, <u>engaging in prohibited political activity on federal property</u>, <u>election fraud</u>, and other potential violations.</u>

The culmination of this misconduct was former President Trump's incitement on January 6, 2021, of a violent seditious attack on the United State Capitol, with an angry mob taking over the House and Senate chambers and forcing emergency evacuation or sheltering of the United States Congress, all in an effort to stop the certification of the electoral votes from the 2020 election. Former President Trump's actions may constitute <u>rebellion or insurrection</u>, <u>seditious conspiracy</u>, and advocating the overthrow of the government.

2. Offenses related to the 2016 election that were not prosecuted during the Trump presidency because of Department of Justice policy. The second volume of the Report on the Investigation into Russian Interference in the 2016 Presidential Election by Special Counsel Robert Mueller cited extensive evidence that former President Trump committed obstruction of justice. But Special Counsel Mueller explicitly noted that he did not consider filing or even drawing conclusions regarding any charges against then-President Trump due to Department of Justice policy against prosecuting a sitting President. That same policy acknowledges, however, that "[r]ecognizing an immunity from prosecution for a sitting President would not preclude such prosecution once the President's term is over," and consequently ceased to apply to Mr. Trump at 12:00 pm on January 20, 2021.

Additionally, former President Trump himself was named as an unindicted coconspirator ("Individual-1") in the <u>criminal information</u> filed by the U.S. Attorney for the Southern District of New York against Mr. Trump's former personal lawyer, Michael Cohen, to which Mr. Cohen <u>pleaded guilty</u>. Given the extensive evidence, including documents, testimony of Mr. Cohen, and Trump's public admissions, that Mr. Cohen's crimes were carried out at the direction and for the benefit of former President Trump, it is likely that no charges were brought or considered by the Southern District against Trump based on the same Justice Department policy against prosecuting a sitting president, which ceased to apply as of 12:00 pm on January 20, 2021.

3. Offenses related to misuse of the presidency and high office for personal profit, including bribery or extortion. Former President Trump demanded and received extensive financial benefits from businesses, individuals, and other entities apparently seeking to curry favor with the U.S. government, through payments to the Trump Hotel in Washington, D.C., Mar-a-Lago, and other properties; financing

arrangements; valuable international trademarks; and other financial benefits. Top advisors and family members (e.g., Jared Kushner, Ivanka Trump) have also benefited in this manner.

- 4. Other offenses related to the Trump Organization, including tax fraud, bank fraud, or insurance fraud. A series of credible media reports indicate that Trump and his business, the Trump Organization, have been engaged in longstanding practices, before and during the Trump presidency involving potential tax fraud, insurance fraud, and bank fraud, in violation of federal law. While the Trump Organization is already <u>under investigation by New York state authorities</u> for state law violations, this conduct raises serious questions of federal criminal law that must be investigated by federal authorities, under the leadership of the Department of Justice.
- 5. Offenses related to immigration and the U.S.-Mexican border. Of particular note, former President Trump's administration implemented a policy of family separation and detention of children under <u>conditions</u> that, <u>according to the United Nations</u>
  <u>Office of the High Commissioner for Human Rights</u>, "may amount to torture."
- 6. Other offenses. In addition to the conduct already known publicly, given the disregard for the law demonstrated by former President Trump and his key aides and associates, it is likely that further investigation will reveal additional offenses, including obstruction of justice, obstruction of the lawful function of federal agencies, destruction or concealment of federal records, and other offenses.

This investigation could also include the circumstances and validity of self-serving presidential pardons, including whether pardons were granted as part of a bribery, extortion, or conspiracy scheme. Furthermore, the investigation may need to consider whether former President Trump sought to issue "secret pardons" to his family members, co-conspirators, or even himself, and determine the appropriate means for establishing the constitutional invalidity of such corrupt pardon attempts. Of course, the Department of Justice has <u>long recognized</u> that a presidential self-pardon is invalid and there is no constitutional authority or lawful basis for a "secret" pardon.

Setting aside the merits of the Department policy prohibiting prosecution of sitting presidents, neither a president nor his officials are above the law, and the policy has no application beyond a president's term. To the contrary, our constitutional system, under which no one, especially the president, is above the law, permits and obligates the Department of Justice to enforce the law, where appropriate, against former presidents.

During a presidential primary debate in Atlanta in November 2019, President Biden <u>stated</u>:

I would not direct my Justice Department like this president does. I would let them make their independent judgment . . . I would not dictate who should be prosecuted or who should be exonerated. That's not the role of the president of the United States. . . . If that was the judgment, that he violated the law and he should be in fact criminally prosecuted, then so be it, but I would not direct it.

We applaud the President's public commitment during that debate not to engage in political interference with investigations against Mr. Trump and his officials. By the same token, the Department of Justice would not be well-served by an uncoordinated approach involving multiple organizational units (including both at Main Justice and U.S. Attorneys' offices) separately investigating and prosecuting the same or overlapping conduct.

For this reason, we urge you, as Attorney General-designate, to establish—and then leave to pursue its work—a task force to investigate potential misconduct and, if any violations of federal law are substantiated, to pursue criminal and civil remedies in court. Once created and given its assignment, the task force—whether organized as a joint body with staff loaned from multiple organizational units, via the procedures of 28 C.F.R. part 600, or via some other appointment under 28 U.S.C. § 515(a)—should be isolated within the Department of Justice, so that it will neither distract from other Department work nor be subject to political interference.

As the Department of Justice has long <u>recognized</u>, "the President is not above the law, and . . . he is ultimately accountable for his misconduct that occurs before, during, and after his service to the country." To fulfill this principle, we urge you to establish an independent task force to investigate—and, if appropriate, prosecute—former President Trump, his officials, and his associates.

## Sincerely,

Free Speech For People
Action Group Network
Avaaz
Blue Wave Postcard Movement
Brave New Films
Demand Progress
Equal Justice Society
For All
Government Accountability Project
MoveOn Civic Action
Progressive Leadership Initiative
Progressives for Democracy in America
Revolving Door Project
True North Research